United States Department of Justice

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United States Marshals Service

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# Intergovernmental Service Agreement

Housing of Federal Prisoners

Page \_\_\_\_\_ of \_\_\_0\_

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#### U.S. Department of Justice

United States Marshals Service

Intergovernmental Service Agreement Schedule	IGA No. J-E97-M-187	Page No. of <b>10_</b>	

#### ARTICLE I - PURPOSE

The purpose of this Intergovernmental Service Agreement (IGA) is to establish a formal binding relationship between the U.S. Marshals Service (USMS) and other federal user agencies (the Federal Government) and Fresno County (the Local Government) for the detention of persons charged with or convicted of violations of Federal law or held as material witnesses (federal prisoners) at the Fresno County Jail, Branch Jail, and Juvenile Hall (the facility).

#### <u>ARTICLE II - ASSIGNMENT AND CONTRACTING OF CATEGORICAL PROJECT-</u> <u>SUPPORTED EFFORT</u>

1. Neither this agreement nor any interest therein, may be assigned, or transferred to any other party without prior written approval by the USMS.

2. None of the principal activities of the project-supported effort shall be contracted out to another organization without prior approval by the USMS. Where the intention to award contracts is made known at the time of application, the approval may be considered granted if these activities are funded as proposed.

3. All contracts or assignments must be formalized in a written contract or other written agreement between the parties involved.

4. The contract or agreement must, at a minimum, state the activities to be performed, the time schedule, the project policies and the flow-through requirements that are applicable to the contractor or other recipient, other policies and procedures to be followed, the dollar limitation of the agreement and the cost principles to be used in determining allowable costs. The contract or other written agreement must not affect the recipient's overall responsibility for the duration of the project and accountability to the Government.

#### ARTICLE III - SUPPORT AND MEDICAL SERVICES

1. The Local Government agrees to accept and provide for the secure custody, care and safekeeping of federal prisoners in accordance with state and local laws, standards, policies, procedures, or court orders applicable to the operations of the facility.

2. The Local Government agrees to provide federal prisoners with the same level of medical care and services provided local prisoners including the transportation and security for prisoners requiring removal from the facility for emergency medical

Intergovernmental Service Agreement Schedule	IGA No. J-E97-M-187	Page No. 3_ of _10_	

services. All costs associated with hospital or health care services provided outside the facility will be paid directly by the Local Government. The Federal Government shall reimburse the Local Government for these costs. In the event the Local Government has a contract with a medical facility/physician or receives discounted rates, the federal prisoners shall be charged the same rate as local prisoners.

3. The Local Government agrees to notify the U.S. Marshal as soon as possible of all emergency medical cases requiring removal of a prisoner from the facility and to obtain prior authorization for removal for all other medical services required.

4. When a federal prisoner is being transferred via the USMS airlift, he/she will be provided with three to seven days of prescription medication which will be dispensed from the detention facility. When possible, generic medications should be prescribed.

5. Medical records must travel with the federal prisoner. If the records are maintained at a medical contractor's facility, it is the detention facility's responsibility to obtain them before a federal prisoner is moved.

6. Federal prisoners will not be charged and are not required to pay their own medical expenses. These expenses will be paid by the Federal Government.

7. The Local Government agrees to notify the U.S. Marshal as soon as possible when a federal prisoner is involved in an escape, attempted escape, or conspiracy to escape from the facility.

#### ARTICLE IV - RECEIVING AND DISCHARGE

1. The Local Government agrees to accept as federal prisoners those persons committed by federal law enforcement officers for violations of federal laws only upon presentation by the officer of proper law enforcement credentials.

2. The Local Government agrees to release federal prisoners only to law enforcement officers of agencies initially committing the prisoner (i.e. DEA, INS, etc.) or to a Deputy United States Marshal. Those prisoners who are remanded to custody by a U.S. Marshal (USM) may only be released to a USM or an agent specified by the USM of the Judicial District.

3. The Federal Government agrees to maintain federal prisoner population levels at or below the level established by the facility administrator.

Intergovernmental Service Agreement Schedule	IGA No. J-E97-M-187	Page No.

4. Federal prisoners may not be released from the facility or placed in the custody of state or local officials for any reason except for medical emergency situations. Federal prisoners sought for a state or local court proceeding must be acquired through a Writ of Habeas Corpus or the Interstate Agreement of Detainers and then only with the concurrence of the District U.S. Marshal.

#### ARTICLE V - PERIOD OF PERFORMANCE AND BEDSPACE GUARANTEE

This agreement shall remain in effect for a period of fifteen (15) years after the project(s) listed in Schedule B of CAP Agreement No. 23-97-90 and 03-97-96 are completed. Under CAP Agreement No. 23-97-90, the Local Government agrees to provide ninety-five (95) bedspaces for Federal prisoners, beginning on 12/11/92, as stipulated in Schedule B, and CAP Agreement No. 03-97-96 at eighty as (80) bedspaces for Federal prisoners, beginning at the estimated completion date of 12/30/97, as stipulated in Schedule B for the Satellite Jail project, each day upon the request of the U.S. Marshal commencing on the date of completion and activation of all projects listed in the above mentioned CAP Agreement. After the fifteen (15) year period provided for in the above mentioned CAP Agreement is completed, the Agreement shall remain in effect indefinitely until terminated or suspended in writing by either Such notice will be provided 30 days in advance of the party. effective date of formal termination and at least two weeks in advance of a suspension or restriction of use unless an emergency situation requires the immediate relocation of prisoners.

#### ARTICLE VI - PER DIEM RATE AND ECONOMIC PRICE ADJUSTMENT

1. Per diem rates shall be established on the basis of actual and allowable costs associated with the operation of the facility during a recent annual accounting period.

2. The Federal Government shall reimburse the Local Government at the fixed day rate identified on page 1 of this Agreement. The rate may be renegotiated not more than once per year, after the agreement has been in effect for twelve months.

3. The rate covers one (1) person per "prisoner day". The Federal Government may not be billed for two days when a prisoner is admitted one evening and removed the following morning. The Local Government may bill for the day of arrival but not for the day of departure.

4. When a rate increase is desired, the Local Government shall submit a written request to the USM at least 60 days prior to the desired effective date of the rate adjustment. All such requests must contain a completed Cost and Pricing Data Sheet which can be

Intergovernmental Service Agreement Schedule	IGA No. J-E97-M-187 Page No. <u>5</u> of 10					
additional cost information to support the red and to permit an audit of accounting records USM.	quested rate increase upon request of the					
5. Criteria used to evaluate the increase or decrease in the per diem rate shall be those specified in the federal cost standards for contracts and grants with State and Local Governments issued by the Office of Management and Budget.						
6. The effective date of the rate modificati negotiated and specified on the IGA Modificati signed by a USMS Contract Specialist. The ef will be established on the first day of the r purposes. Payments at the modified rate will return of the signed modification by the author to the USM.	on form approved and fective date month for accounting 11 be paid upon the					
ARTICLE VII - BILLING AND FINANCIAL PROVISION	<u>s</u>					
1. The Local Government shall prepare and separate invoices each month to the Federal Age for certification and payment.	submit original and gencies listed below					
1020 U.S. CourthouseCommunity (650 Capitol Mall3522 FederaSacramento, CA 95814650 Capitol	CA 95814					
Immigration & Naturalization Se Western Regional Office P.O. Box 30080 24000 Avila Road Laguna Niguel, CA 92607-0080 (714) 643-4236	ervice					
2. To constitute a proper monthly invoice, the the facility, the name of each Federal prison dates of confinement, the total days to h appropriate per diem rate as approved in the amount billed (total days multiplied by the rat listed. The name, title, complete address and local official responsible for invoice prepara listed on the invoice.	ner, their specific be reimbursed, the IGA, and the total e per day) shall be phone number of the					
3. The Prompt Payment Act, Public Law 97-177 ( 1801) is applicable to payments under this agr the payment to the Local Government of ir payments. Determinations of interest due will	eement and requires					

Intergovernmental Service Agreement Schedule	IGA No. J-E97-M-187	Page No. 6 of 10	

accordance with the provisions of the Prompt Payment Act and the Office of Management and Budget Circular A-125.

4. Payment under this agreement will be due on the thirtieth (30th) calendar day after receipt of a proper invoice, in the office designated to receive the invoice. If the due date falls on a nonworking day (e.g. Saturday, Federal holiday), then the due date will be the next working day. The date of the check issued in payment shall be considered to be the date payment is made.

#### ARTICLE VIII - SUPERVISION AND MONITORING RESPONSIBILITY

All recipients receiving direct awards from the USMS agency are responsible for the management and fiscal control of all funds.

Responsibilities include the accounting of receipts and expenditures, cash management, the maintaining of adequate financial records, and the refunding of expenditures disallowed by audits.

#### ARTICLE IX - ACCOUNTING SYSTEMS AND FINANCIAL RECORDS

1. The recipient shall be required to establish and maintain accounting systems and financial records that accurately account for the funds awarded. These records shall include both Federal Funds and all matching funds of State, local and private organizations. State and local recipients shall expend and account for funds in accordance with State laws and procedures for expending and accounting for its own funds, as well as meet the financial management standards in 28 Code of Federal Regulations (CFR) Part 66 and current revisions of Office of Management and Budget (OMB) Circular A-87, Cost Principles for State and Local Governments.

2. Recipients are responsible for complying with OMB Circular A-87 and 28 CFR Part 66 and the allowability of the costs covered therein (submission of Form USM-243). To avoid possible subsequent disallowance or dispute based on unreasonableness or unallowability under the specific cost principles, recipients must obtain prior approval on the treatment of solar or unusual costs.

3. Requests for prior approval must be in writing and justified with an explanation to permit review of the allowability of the costs. The requests are to be submitted:

- a. Through inclusion in the application; or
- b. As a separate written request to the USMS.

4. Changes in IGA facilities: The USMS shall be notified by the recipient of any significant change in the facility, including

United States Marshals Service

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Intergovernmental Service Agreement Schedule	IGA No. J-E97-M-187	Page No.	

significant variations in inmate populations, which causes a significant change in the level of services under this IGA. The notification shall be supported with sufficient cost data to permit the USMS to equitably adjust the per diem rates included in the IGA. Depending on the size of the facility for purposes of assessing changes in the population, a 10% increase or decrease in the prison population shall be a "significant increase or decrease" for purposes of this subsection.

#### ARTICLE X - MAINTENANCE AND RETENTION OF RECORDS AND ACCESS TO RECORDS

1. In accordance with 28 CFR Part 66 and OMB Circular A-110, all financial records, supporting documents, statistical records and other records pertinent to contracts or sub-awards awarded with CAP funds shall be retained by each organization participating in the program or project for at least 3 years for purposes of Federal examination and audit.

2. The 3-year retention period set forth in paragraph 1. above, starts from the date of the submission of the final expenditure report. If any litigation, claim, negotiation, audit or other action involving the records has been started before the expiration of the 3-year period, the records must be retained until completion of the action and resolution of all issues which arise from it or until the end of the regular 3-year period, whichever is later.

Access to Records: The USMS and the Comptroller General of 3. the United States, or any of their authorized representatives, shall have the right of access to any pertinent books, documents, its subother records of recipients or papers, or recipients/contractors, which are pertinent to the award, in order to make audits, examinations, excerpts, and transcripts. The rights of access must not be limited to the required retention period, but shall last as long as the records are retained.

4. Delinquent debt collection: The USMS will hold recipient accountable for any overpayment, audit disallowance or any breach of this agreement that results in a debt owed to the Federal Government. The USMS agency shall apply interest, penalties, and administrative costs to a delinquent debt owed by a debtor pursuant to the Federal Claims Collection Standards.

#### ARTICLE XI - GOVERNMENT FURNISHED PROPERTY

1. It is the intention of the USMS to furnish excess Federal property to local governments for the specific purpose of improving jail conditions and services. Accountable excess property, such as furniture and equipment, remains titled to the USMS and shall be

Intergovernmental Service Agreement Schedule	IGA No. J-E97-M-187	Page No. _8of 10
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returned to the custody of the USMS upon termination of the agreement.

2. The Local Government agrees to inventory, maintain, repair, assume liability for and manage all federally provided accountable property as well as controlled excess property. Such property cannot be removed from the jail without the prior written approval of USMS Headquarters. The loss or destruction of any such excess property shall be immediately reported to the U.S. Marshal and USMS Headquarters. Accountable and controlled excess property includes any property with a unit acquisition value of \$1,000.00 or more, all furniture, as well as equipment used for security and control, communication, photography, food service, medical care, inmate recreation, etc.

3. The suspension of use or restriction of bedspace made available to the Marshals Service are agreed to be grounds for the recall and return of any or all government furnished property.

4. The dollar value of property provided each year will not exceed the annual dollar payment made by the USMS for prisoner support unless a specific exemption is granted by the Chief, Prisoner Operations Division.

It is understood and agreed that the Local Government shall 5. fully defend, indemnify, and hold harmless the United States of America, its- office<del>rs,</del> employees, servants, agents, and individually and officially, for any and all liability caused by any act of any member of the Local Government or anyone else arising out of the use, operation or handling of any property (to include any vehicle, equipment, and supplies) furnished to the Local Government in which legal ownership is retained by the United States of America, and to pay all claims, damages, judgments, legal costs, adjuster fees, and attorney fees related thereto. The Local Government will be solely responsible for all maintenance, storage, and other expenses related to the care and responsibility for all property furnished to the Local Government.

#### ARTICLE XII - MODIFICATIONS/DISPUTES

1. Either party may initiate a request for modification to this agreement in writing. All modifications negotiated will be written and approved by the USMS Contracting Officer and submitted to the Local Government on form USM 241a for approval.

2. Questions or concerns pertaining to this agreement (other than CAP space guarantees) will be directed to the U.S. Marshal. CAP space guarantee questions along with other unresolved issues are to be directed to the Chief, Prisoner Operations Division, USMS Headquarters.

#### U.S. Department of Justice

United States Marshals Service

Inte	rgovernn	iental Service Agreement Schedule	IGA No. J-E97-M-187	Page No. 9_ of 10			
ARTICLE 2	ARTICLE XIII - INSPECTION						
facility shared wi improveme levels of	by U Lth th ents t of se ent wh	ernment agrees to allow period: SMS Inspectors. Findings of the facility administrator in or to facility operations, condition ervices. The mandatory min- lich are to be met during the ent	he inspection of der to promote ons of confinem nimum condition	will be ent and ons of			
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	2.	Jail staffing will provide f security posts and full surve	full coverage illance of inma	of all ates.			
	3.	Jail will provide for three prisoners. The meals must me recommended dietary allowanc National Academy of Sciences.	et the national	lly			
<b></b>	4.	Jail will provide 24-hour em	ergency medica	al care			
	5.	Jail will maintain an autom detection and alarm system, an policies and procedures regan safety emergency standards.	nd maintain wr	itten			
	6.	Jail will maintain a wate disposal program that is compliance with applicable lay	certified to	be in			
ARTICLE X	IV -	CONFLICT OF INTEREST					
		other officials connected with requirements given below:	n the agreemen	t shall			
recipient decisions advice, in request f cooperati	, app nvest: or a ve ag	No official or employee of the contractor shall participate roval, disapproval, recommendating or otherwise in any progruling or other determination, greement, claim, controversy,	personally the cion, the rende ceeding, appli- contract, gra- or other par	rough ring of cation, nt, ticular			

matter in which Department of Justice funds are used, where to his/her knowledge, he/she or his/her immediate family, partners,

Form USM-24iB (Rev. 2/92)

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Intergovernme	ental Service Agreement S	Schedule	IGA No. J-E97-M-187	Page No. 10 of 10				
as an officer person or orga arrangement co interest, or 1	organization other than a public agency in which he/she is serving as an officer, director, trustee, partner, or employee or any person or organization with whom he/she is negotiating or has any arrangement concerning prospective employment, has a financial interest, or less than an arms-length transaction.							
funds, officia a contractor,	2. Appearance. In the use of Department of Justice project funds, officials or employees of the recipient, a sub-recipient or a contractor, shall avoid any action which might result in, or create the appearance of:							
(b) Givi (c) Losi (d) Maki	g his or her of ng preferential ng complete ind ng an official	treatment to a ependence or im decision outsid	ny person; partiality; le official cha	innels;				
(a) Affe	cting adversely grity of the Go	the confidence vernment or the	e of the public e program.	in the				
ARTICLE XVI -	PLACE OF PERFOR	MANCE						
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Code: 9CM		Code: 9F	rκ					
	Fresno County 744 South Tent Fresno, CA 93	h Street						
	Code: 9GE							
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COUNTY OF FRESNO SEP 1 7 1996

CHAIRMAN, BOARD OF SUPERVISORS

REVIEWED AND RECOMMENDED FOR APPROVAL:

STEVE MAGARIAN, SHI

APPROVED AS TO LEGAL FORM: PHILLIP S. CRONIN, COUNTY COUNSEL

B

REVIEWED AS TO ACCOUNTING FORM GARY W. PETERSON, AUDITOR-CONTROLLER/TREASURER-TAX COLLECTOR

Bv

ATTEST: SHARI GREENWOOD, CLERK OF THE BOARD

By

JKE\agreemnt\signatre.pg

### U.S. Department of Justice

United States Marshals Service

THE REPORT OF MODIFIER OF MODIFIER	)
DETENTION SERVICES NO. 2 B. EFFECTIVE DATE OF MODIF December 8, 200	
L GOVERNMENT 6. IGA NO. 97-02-0015 ty of Fresno	
M Street 7. FACILITY CODE(S o, California 93721 9CM	)
9. ESTIMATED ANNUAL PAYMENT \$6,643,000.00	
N, ALL TERMS AND CONDITIONS OF THE IGA DOCUMENT NGED. TERMS OF THIS MODIFICATION:	
to revise Article V to incorporate the current CAP language.	
ty and insert the following, as shown on page 2 of 2 of this do	ocument:
Number J-E97-M-187 is canceled and the new number is as s	ated in
FOR EXECUTION OF THIS MODIFICATION:	
B.  ■ LOCAL GOVERNMENT IS REQUIRED TO SIGN THIS DOCUMENT AND RET _2COPIES TO U.S. MARSHAL	URN
B. FEDERAL GOVERNMENT	, <u> </u>
Vicki Lipov Signature	
0 9 2022 Contracting Officer	1/02
	DATE
(Rev. 3/	USM-241a 96) of <u>2</u> Pages
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## U.S. Department of Justice United States Marshals Service

Intergovernmental Service Agreement Schedule	IGA No. 97-02-0015	Page No. 2 of 2							
This agreement shall remain in effect for a period of of CAP Agreement No. 06-97-01 is completed. The seventy-five (175) bedspaces for federal prisoners in commencing on the date of completion of the projec federal prisoners, in USMS custody, each day at the	E Local Government agrees to USMS custody each day up ts listed in schedule B and for	o provide one-hundred oon the request of the USM or two-hundred sixty (260)							
	1) 85 bedspaces for a period of 15 years commencing on the date of completion of all project(s) listed in Schedule B and the fulfillment of payments by the USMS;								
2) plus 95 bedspaces under CAP No. 23-97-9	00 until December 11, 2007,	and							
3) 80 bedspaces under CAP No. 03-97-96 uni	til December 31, 2014.								
The IGA shall remain in effect through the period of suspended in writing by either party. Such notice wi date of formal termination and at least two (2) weeks an emergency situation requires the immediate reloca	ll be provided thirty (30) da in advance of a suspension	ys in advance of the effective							
		· · ·							

Modification #1 to IGA J-E97-M-187 (New Agreement No. 97-02-0015)

REVIEWED AND RECOMMENDED FOR ARPROVAL:

recommence Thand Parce RICHARD PIERCE, SHERIFF

APPROVED AS TO LEGAL FORM: PHILLIP S. CRONIN, COUNTY COUNSEL

Βv

REVIEWED AS TO ACCOUNTING FORM GARY W. PETERSON, AUDITOR-CONTROLLER/TREASURER-TAX COLLECTOR

By

ATTEST:

BART BOHN, Clerk, Board of Supervisors

> ma 1 Deputy Clerk

ATTEST:

**-** THE BOARD

Fund 0001 10000 Subclass ORG 34101000 Account 5031



### Agenda Item

DATE: April 9, 2002

TO: Board of Supervisors

FROM: Richard Pierce, Sheriff

Richard Pierce by SH

SUBJECT: Modifications to the Intergovernmental and Cooperative Agreements with the United States Marshals Service

#### **RECOMMENDED ACTIONS:**

FC-17 /1/R9) REV 11/00

It is recommended your Board:

- Authorize Chairman to execute modification number one (1) to Intergovernmental Agreement No. J-E97-M-187 (new agreement No. 97-02-0015) with the United States Marshals Service for guaranteed bed space for federal detainees.
- 2. Authorize Chairman to execute modification number one (1) to Cooperative Agreement No. 06-97-01 with the United States Marshals Service for guaranteed bed space for federal detainees.

On February 27, 1996, your Board approved a cooperative agreement with the United States Marshals Service for bed space in the Fresno County Jail. In addition, on July 31, 2001, your Board approved a cooperative agreement with the United States Marshals Service (USMS) for a total of \$2,800,000 for one-time construction costs related to the North Annex Jail expansion project. Related to this action was also the approval of additional guaranteed bed space for the detention of federal prisoners. The approval of the first recommended action will change the intergovernmental agreement number from J-E97-M-187 to 97-02-0015 and update the original intergovernmental agreement (No. J-E97-M-187) with the USMS to be consistent with the guaranteed bed space included in the July 31, 2001 agreement. The approval of the second recommended action will correct a typographical error regarding Article five (5), Service and Space Guarantee, to change CAP No. 23-92-90 to CAP No. 23-97-90 in the cooperative agreement.

ADMINISTRATIVE OFFIC BOARD ACTION: DATE	· ALINA A	202 LAPPI	Signen ROVED ASHECOMMEN		Page of OTHER
	ANDERSON	ARAMBULA	CASE	Vacant	WATERSTON

Board of Supervisors Page Two April 9, 2002

#### FISCAL IMPACT

The USMS currently pays \$75 per bed (\$27,375 per year) for 175 beds for a total annual estimated revenue of \$4,790,625. With completion of the North Annex Jail expansion in late 2002, the USMS has contracted with Fresno County for an additional 85 beds (beginning in 2003) for a total of 260 beds through the year 2007. This will increase the annual estimated revenues to \$7,117,500 per year. It should be noted that the annual estimates do not account for the current decline in the housing of federal prisoners since the events of September 11, 2001. Since that time, the federal government has been concentrating on terrorism. As a result, the number of federal prisoners housed in the County jail has decreased 12 percent per month, which has resulted in revenue charges decreasing from \$426,000 to \$374,000 per month.

#### DISCUSSION

The United States Marshals Service (USMS) is authorized to enter into cooperative agreements with local entities to establish satisfactory conditions of confinement and detention services in return for guaranteed bed space for federal detainees as authorized in 18 U.S.C. 4013 (a)(4). The purpose of this agreement is to establish a legal relationship between the USMS and the County of Fresno (the recipient). This agreement is predicated upon the Federal Government's requirement for detention space and services and the recipient's provision of such services.

On February 27, 1996, your Board approved a cooperative agreement with the United States Marshals Service for bed space in the Fresno County Jail. In addition, on July 31, 2001, your Board approved a cooperative agreement with the United States Marshals Service for a total of \$2,800,000 for one-time construction costs related to the North Annex Jail expansion project. Related to this action was also the approval of additional guaranteed bed space for the detention of federal-prisoners. The approval of the first recommended action will change the intergovernmental agreement number from J-E97-M-187 to 97-02-0015 and update the original intergovernmental agreement (No. J-E97-M-187) with the USMS to be consistent with the guaranteed bed space included in the July 31, 2001 agreement. The second recommended action will correct a typographical error regarding Article five (5), Service and Space Guarantee, to change CAP No. 23-92-90 to CAP No. 23-97-90 in the cooperative agreement.

Attachment A provides a history beginning in 1984 (when the initial agreement with the USMS became effective) of the number of beds, the revenue received per bed, and the annual revenue estimate based on the number of beds guaranteed for the housing of federal prisoners. The agreement with the USMS increases the total guaranteed bed s to 260 through 2007. At that time, two of the original agreement periods for 50 and 45 beds will expire reducing the total guaranteed beds to 165 and the estimated revenue to \$4.5 million (from \$7.1 million), unless the USMS requests and your Board approves an amendment for additional beds.